

## Message Text

CONFIDENTIAL

PAGE 01 BONN 05053 01 OF 02 051927 Z

52

ACTION EUR-25

INFO OCT-01 IO-12 ADP-00 EURE-00 TRSE-00 ACDA-19 CIAE-00

PM-09 INR-10 L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01

GAC-01 USIA-12 MBFR-03 SAJ-01 DODE-00 H-02 NSC-10

SS-15 RSR-01 NIC-01 SSO-00 NSCE-00 /140 W

----- 120214

O R 051912 Z APR 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 4309

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

USMISSION BERLIN

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 05053

E. O. 11652: GDS

TAGS: PGOV, PFOR, WB, GE, GW, UR, UN

SUBJECT BKC/ L ON EXTENSION OF UN CHARTER TO WEST BERLIN

REF: A. BONN 4473; B. BERLIN 556; C. BERLIN 519

SUMMARY: AT BONN GROUP MEETING ON APRIL 5, FOREIGN OFFICE REP ( BRAUETIGAM) REPORTED THAT OPPOSITION MEMBERS OF THE BUNDESTAG CONTINUED TO SHOW GREAT INTEREST IN PROCEDURES FOR EXTENSION OF UN CHARTER TO WEST BERLIN ( REF A). HE SAID THE DEBATE IN THE FOREIGN AFFAIRS COMMITTEE HAD BECOME SO HEATED THAT THE CHANCELLOR HAD FELT OBLIGED TO APPEAR IN PERSON ON APRIL 4 TO GIVE ASSURANCES THAT WEST BERLIN'S REPRESENTATION WOULD BE HANDLED SATISFACTORILY THROUGH THE PROCEDURES WHICH HAD BEEN WORKED OUT IN THE BONN GROUP. BRAUETIGAM SAID THAT IN ORDER TO BE ABLE TO ASSURE THE OPPOSITION THAT THE QUESTION OF WEST BERLIN'S REPRESENTATION WAS PROCEEDING SMOOTHLY, CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 05053 01 OF 02 051927 Z

THE FEDERAL GOVERNMENT WISHED TO REQUEST THAT THE BKC/ L BE ISSUED BY THE ALLIES QUICKLY. ACTION REQUESTED: AUTHORIZATION TO AGREE TO ISSUANCE OF THE BKC/ L. END SUMMARY.

1. BRAUETIGAM SAID THAT THE GOVERNMENT HAD BEEN SURPRISED BY THE SERIOUSNESS WITH WHICH THE OPPOSITION DEPUTIES VIEWED THIS PROBLEM. THEY SEEMED WORRIED THAT THE PROCEDURES WORKED OUT BY THE BONN GROUP WOULD NOT PROVIDE A FIRM ENOUGH BASIS TO WITHSTAND POSSIBLE SOVIET CHALLENGES TO THE RIGHT OF THE FEDERAL REPUBLIC TO REPRESENT THE INTERESTS OF WEST BERLIN. ALTHOUGH FOREIGN OFFICE REPS HAD GIVEN A DETAILED EXPLANATION OF THE SITUATION, OPPOSITION MEMBERS HAD, DURING THE DISCUSSION, EVEN CONSIDERED OFFERING A BUNDESTAG RESOLUTION TO THE EFFECT THAT THE FRG WOULD BECOME A MEMBER OF THE UN ONLY IF REPRESENTATION OF WEST BERLIN COULD BE PROVIDED FOR BY A MEANS WHICH LEFT NO DOUBT ABOUT FRG RIGHTS IN THIS AREA.

2. AFTER LISTENING TO GOVERNMENT ARGUMENTS AGAINST THIS COURSE OF ACTION, THE OPPOSITION DEPUTIES' DEMANDED PERSONAL ASSURANCES FROM THE CHANCELLOR THAT THE QUESTION WOULD BE DEALT WITH SATISFACTORILY DURING THE APPLICATION PROCESS. THE CHANCELLOR DECIDED TO APPEAR PERSONALLY BEFORE THE COMMITTEE, WHERE HE GAVE HIS PERSONAL APPROVAL FOR THE PROCEDURES WORKED OUT IN THE BONN GROUP. IN ADDITION, HE MADE THE FOLLOWING THREE POINTS:

A. HE AGREED WITH OPPOSITION DEPUTIES THAT ASSURANCES OF EFFECTIVE INCLUSION OF WEST BERLIN WOULD BE PRE- CONDITION FOR FRG MEMBERSHIP IN THE UN.

B. HE SAID HE WOULD BE PREPARED TO MAKE A STATEMENT BEFORE THE BUNDESTAG DURING THE SECOND READING OF THE UN ENABLING LEGISLATION ( I. E., MAY 11) TO THE EFFECT THAT THE FEDERAL GOVERNMENT WOULD TAKE THE NECESSARY STEPS TO ASSURE THAT THE UN CHARTER APPLIED IN WEST BERLIN AND THAT, WITH EXCEPTION OF MATTERS CONCERNING SECURITY AND STATUS, THE FRG WOULD REPRESENT  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 05053 01 OF 02 051927 Z

WEST BERLIN IN THE UN.

C. HE EMPHASIZED THAT THE FEDERAL GOVERNMENT WOULD  
ACT IN CLOSE ACCORD WITH THE THREE POWERS. HE  
NOTED THAT THE PROCEDURE FOR EXTENSION OF THE CHARTER  
TO WEST BERLIN HAD BEEN WORKED OUT TOGETHER WITH THE  
THREE POWERS AND SAID HE HAD NO REASON TO BELIEVE  
THAT IT WOULD LEAD TO DIFFICULTIES CONCERNING THE  
REPRESENTATION OF WEST BERLIN. HE PROMISED, HOWEVER, TO  
REPORT IMMEDIATELY IF ANY DIFFICULTIES WERE  
ENCOUNTERED.

GDS  
HILLENBRAND

CONFIDENTIAL

ADP000  
CONFIDENTIAL

PAGE 01 BONN 05053 02 OF 02 051928 Z

47  
ACTION EUR-25

INFO OCT-01 IO-12 ADP-00 EURE-00 TRSE-00 ACDA-19 CIAE-00

PM-09 INR-10 L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01

GAC-01 USIA-12 MBFR-03 SAJ-01 DODE-00 H-02 NSC-10

SS-15 RSR-01 NIC-01 SSO-00 NSCE-00 /140 W  
----- 120235

O R 051912 Z APR 73  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 4310  
INFO AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY MOSCOW  
USMISSION NATO BRUSSELS  
USMISSION BERLIN  
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 02 OF 02 BONN 05053

3. BRAEUTIGAM SAID THAT THE CHANCELLOR HAD OF COURE  
MADE CLEAR TO THE COMMITTEE THAT DIFFICULTIES  
WITH THE USSR COULD POSSIBLY ARISE, BUT THAT HE HAD  
COMMITTED HIMSELF TO DO EVERYTHING POSSIBLE TO ASSURE  
THE DEPUTIES THAT THE SOVIET COULD NOT BLOCK  
REPRESENTATION OF WEST BERLIN BY THE FRG. THIS STATEMENT

HAD SATISFIED THE OPPOSITION, AND THE PLAN FOR A RESOLUTION HAD BEEN DROPPED. THEY EXPRESSED, HOWEVER, GREAT INTEREST IN HAVING THE CHANCELLOR MAKE A STATEMENT ON THE SUBJECT TO THE BUNDESTAG IN PLENARY SESSION. BRAEUTIGAM SAID IT HAD NOT YET BEEN DECIDED WHETHER THE CHANCELLOR WOULD MAKE SUCH A STATEMENT, BUT PROMISED THAT THE TEXT WOULD BE CLEARED IN ADVANCE IN THE BONN GROUP IF IT WERE DECIDED THAT THE REMARKS WOULD BE DELIVERED.

4. IN THE VIEW OF THE FEDERAL GOVERNMENT, THE DETAILED DEBATE ON THIS SUBJECT IN THE FOREIGN AFFAIRS CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 05053 02 OF 02 051928 Z

COMMITTEE HAD SHOWN THAT REPRESENTATION OF WEST BERLIN HAD BECOME A MATTER OF HIGH POLITICAL INTEREST, BOTH AMONG GOVERNMENT AND OPPOSITION DEPUTIES. FOR THIS REASON, BRAEUTIGAM SAID THAT THE FEDERAL GOVERNMENT BELIEVED THAT THE PROCESS OF EXTENDING THE CHARTER TO BERLIN SHOULD BE HANDLED IN AS NORMAL FASHION AS POSSIBLE. IN ORDER TO DEMONSTRATE THAT THINGS WERE MOVING SATISFACTORILY, THE GOVERNMENT WOULD LIKE TO BE ABLE TO TELL THE BUNDESTAG, IF THE MATTER WERE RAISED AGAIN, THAT THE NECESSARY ALLIED ACTION HAD BEEN TAKEN IN THE FORM OF ISSUANCE OF BKC/L. THEREFORE, THE FRG WISHED TO REQUEST THAT THE BKC/L BE ISSUED QUICKLY. AT THE MOMENT, THE FEDERAL GOVERNMENT DID NOT BELIEVE THAT THE BKC/L SHOULD BE PUBLISHED, BUT IT WOULD LIKE TO BE IN THE POSITION TO USE THE TEXT INTERNALLY WITH OPPOSITION DEPUTIES IF THIS APPEARED NECESSARY.

5. IN ORDER TO ASSURE NORMAL HANDLING, BRAEUTIGAM SAID THE FEDERAL GOVERNMENT HAD COME TO THE CONCLUSION THAT THERE SHOULD BE NO PRIOR CONSULTATION WITH THE USSR ON THE TEXT OF THE BKC/L (REF A). IT WAS HOWEVER, CONSIDERING THE ADVISABILITY OF INFORMING THE SOVIETS OF THE TEXT AT SOME POINT AFTER ISSUING. BRAEUTIGAM SAID THE FOREIGN OFFICE WOULD STUDY THE IDEA OF HAVING A COPY DELIVERED BY AN ALLIED PROTOCOL OFFICER IN BERLIN SOON AFTER ISSUANCE. THE UK REP (CROMARTIE) SAID THAT GIVING THE SOVIETS THE TEXT EARLY MIGHT ALLOW THEM TO RAISE THE QUESTIONS ABOUT THE REST OF THE PROCEDURE BEFORE IT WAS COMPLETED. HE SUGGESTED THAT A MORE SUITABLE TIME MIGHT BE DURING DISCUSSION OF THE SECURITY COUNCIL RESOLUTION ON UN MEMBERSHIP. ALLIED AND FRG REPS AGREED TO ASK FOR VIEWS FROM CAPITALS ON THESE ALTERNATIVES. THEY ALSO AGREED TO RECOMMEND TO CAPITALS THAT THE BKC/L BE ISSUED AS

SOON AS POSSIBLE.

6. REQUEST DEPT' S AUTHORIZATION TO USBER TO COORDINATE  
ISSUANCE OF BKC/ L AND DEPT' S VIEWS ON POSSIBLE  
APPROACH TO SOVIETS AS DESCRIBED PARA 5.  
HILLENBRAND

CONFIDENTIAL

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:**  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 05 APR 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** boyleja  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973BONN05053  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** RR  
**Errors:** n/a  
**Film Number:** n/a  
**From:** BONN  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19730433/aaaahnyo.tel  
**Line Count:** 232  
**Locator:** TEXT ON-LINE  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** A.BONN 4473, B.BERLIN 556, C.BERLIN 519  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** boyleja  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 01 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <01-Aug-2001 by reddocgw>; APPROVED <29-Aug-2001 by boyleja>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> gwr 971121  
**Subject:** BKC/ L ON EXTENSION OF UN CHARTER TO WEST BERLIN  
**TAGS:** PFOR, PGOV, GE, GW, UN, UR, WB  
**To:** BERLIN  
EUR  
LONDON  
MOSCOW  
NATO BRUSSELS  
PARIS  
SECSTATE WASHDC

USUN NEW YORK

**Type:** TE

**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005